**AXL Academy**(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado) Aurora, Colorado

**Financial Statements** 

June 30, 2021



AXL Academy
(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

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# **Independent Auditors' Report**

Board of Directors AXL Academy Aurora, Colorado

We have audited the accompanying financial statements of the governmental activities and the major fund of AXL Academy, component unit of Aurora Public Schools, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the basic financial statements of AXL Academy, as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of AXL Academy as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Hill & Compay.pc

Greenwood Village, Colorado September 24, 2021



# Management's Discussion and Analysis Fiscal Year Ending June 30, 2021

As management of AXL Academy (AXL or the School), we offer readers of AXL Academy's basic financial statements this narrative overview and analysis of the financial activities of the School for the fiscal year ended June 30, 2021. We encourage readers to consider the information presented here in conjunction with additional information provided in the accompanying financial statements.

#### **Financial Highlights**

The year ended June 30, 2021 is the thirteenth year of operations for AXL. As of June 30, 2021, net position increased by \$1,364,632 to \$(5,427,147). AXL Academy's governmental fund reported an ending fund balance of \$1,009,931, an increase of \$141,651 from the prior year.

The operations of the School are funded primarily by tax revenue received under the Colorado School Finance Act in Per Pupil Revenue (PPR). Tax revenue for the year from PPR was \$3,064,831.

#### **Overview of Financial Statements**

This discussion and analysis is intended to serve as an introduction to the School's basic financial statements. The School's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the School's finances, in a manner similar to a private-sector business.

The statement of net position presents information on the School's assets and liabilities, and deferred inflows and outflows, with the difference being reported as net position. Over time, the increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of activities presents information showing how net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future periods (for example, salaries and benefits earned but unpaid as of year-end).

The government-wide statement of activities distinguishes functions/programs of the School supported primarily by Per Pupil Revenue or other revenues passed through from the School's authorizer (Aurora Public Schools). The governmental activities of AXL include instruction and supporting services.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School keeps track of these monies to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the School's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The School maintains one governmental fund and adopts an annually appropriated budget for the fund. A budgetary comparison schedule is included to demonstrate that spending did not exceed the budget.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the financial statements.

#### **Government-Wide Financial Analysis**

As noted previously, net position may serve over time as a useful indicator of the School's financial position. For the fiscal year ended June 30, 2021, AXL's net position was \$(5,427,147). This position includes a net pension liability in the amount of \$5,974,811, representing the School's proportionate share of the School Division Trust Fund pension liability, administered by the Public Employees' Retirement Association of Colorado (PERA). The School reports this net pension liability, and associated deferred inflows and outflows of resources, as required by GASB (Governmental Accounting Standards Board) 68. The School's net position also includes a net OPEB (Other Postemployment Benefit) liability in the amount of \$217,082, representing the School's proportionate share of the defined benefit Health Care Trust Fund, administered by PERA. The School reports this net OPEB liability, and associated deferred inflows and outflows of resources, as requirement by GASB 75. More information regarding the net pension and OPEB liabilities may be found in the notes to the financial statements.

Of the School's total net position, \$516,679 is invested in capital assets and \$147,900 is restricted to comply with Article X, Section 20 of the Colorado Constitution, known as the TABOR Amendment.

ASSETS  Cash and Investments	AXL Academy's Net Pos	sition	
ASSETS  Cash and Investments		2020-2021	2019-2020
Accounts Receivable   282,966   65,730   Prepaid Expenses   91,795   60,580   Deposits   20,000   20,000   Reserves held by Aurora Public Schools   179,275   179,076   Capital Assets, Net of Accumulated Depreciation   516,679   564,747   TOTAL ASSETS   1,920,300   1,675,097	ASSETS		
Prepaid Expenses         91,795         60,580           Deposits         20,000         20,000           Reserves held by Aurora Public Schools         179,275         179,076           Capital Assets, Net of Accumulated Depreciation         516,679         564,747           TOTAL ASSETS         1,920,300         1,675,097           DEFERRED OUTFLOWS OF RESOURCES OPEB, Net of Accumulated Amortization         20,838         22,890           Pensions, Net of Accumulated Amortization         1,839,101         1,191,752           TOTAL DEFERRED OUTFLOWS OF RESOURCES         1,859,939         1,214,642           LIABILITIES         Accounts Payable         87,809         45,365           Accrued Liabilities         122,310         13,134           Accrued Salaries and Benefits         183,571         183,571           Noncurrent Liabilities         122,310         13,134           Due Within One Year         -         58,666           Net OPEB Liability         217,082         267,874           Net OPEB Liability         5,974,811         5,446,304           TOTAL LIABILITIES         6,585,583         6,125,381           DEFERRED INFLOWS OF RESOURCES         OPEB, Net of Accumulated Amortization         77,736         64,286           Pe	Cash and Investments	\$ 829,585	\$ 784,964
Deposits	Accounts Receivable	282,966	
Reserves held by Aurora Public Schools	Prepaid Expenses	91,795	60,580
Capital Assets, Net of Accumulated Depreciation         516,679         564,747           TOTAL ASSETS         1,920,300         1,675,097           DEFERRED OUTFLOWS OF RESOURCES         20,838         22,890           Pensions, Net of Accumulated Amortization         20,838         22,890           Pensions, Net of Accumulated Amortization         1,839,101         1,191,752           TOTAL DEFERRED OUTFLOWS OF RESOURCES         1,859,939         1,214,642           LIABILITIES         87,809         45,365           Accrued Liabilities         122,310         13,134           Accrued Salaries and Benefits         183,571         183,571           Noncurrent Liabilities         100,467         183,571         183,571           Due within One Year         -         110,467         110,	Deposits	20,000	20,000
TOTAL ASSETS	Reserves held by Aurora Public Schools	179,275	179,076
DEFERRED OUTFLOWS OF RESOURCES OPEB, Net of Accumulated Amortization Pensions, Net of Accumulated Amortization 1,839,101 1,191,752  TOTAL DEFERRED OUTFLOWS OF RESOURCES 1,859,939 1,214,642  LIABILITIES Accounts Payable 87,809 45,365 Accrued Liabilities 122,310 13,134 Accrued Salaries and Benefits 183,571 Noncurrent Liabilities Due Within One Year Due in More Than One Year Due in More Than One Year Net OPEB Liability 217,082 267,874 Net Pension Liability 5,974,811 5,446,304  TOTAL LIABILITIES 6,585,583 6,125,381  DEFERRED INFLOWS OF RESOURCES OPEB, Net of Accumulated Amortization 77,736 64,286 Pensions, Net of Accumulated Amortization 77,736 64,286 Pensions, Net of Accumulated Amortization 10,467 10,467 110,46	Capital Assets, Net of Accumulated Depreciation	516,679	564,747
DEFERRED OUTFLOWS OF RESOURCES OPEB, Net of Accumulated Amortization Pensions, Net of Accumulated Amortization 1,839,101 1,191,752  TOTAL DEFERRED OUTFLOWS OF RESOURCES 1,859,939 1,214,642  LIABILITIES Accounts Payable 87,809 45,365 Accrued Liabilities 122,310 13,134 Accrued Salaries and Benefits 183,571 Noncurrent Liabilities Due Within One Year Due in More Than One Year Due in More Than One Year Net OPEB Liability 217,082 267,874 Net Pension Liability 5,974,811 5,446,304  TOTAL LIABILITIES 6,585,583 6,125,381  DEFERRED INFLOWS OF RESOURCES OPEB, Net of Accumulated Amortization 77,736 64,286 Pensions, Net of Accumulated Amortization 77,736 64,286 Pensions, Net of Accumulated Amortization 10,467 10,467 110,46	TOTAL ASSETS	1 920 300	1 675 097
OPEB, Net of Accumulated Amortization         20,838         22,890           Pensions, Net of Accumulated Amortization         1,839,101         1,191,752           TOTAL DEFERRED OUTFLOWS OF RESOURCES         1,859,939         1,214,642           LIABILITIES         87,809         45,365           Accounts Payable         87,809         45,365           Accrued Liabilities         122,310         13,134           Accrued Salaries and Benefits         183,571         183,571           Noncurrent Liabilities         100         110,467           Due Within One Year         -         58,666           Net OPEB Liability         217,082         267,874           Net Pension Liability         5,974,811         5,446,304           TOTAL LIABILITIES         6,585,583         6,125,381           DEFERRED INFLOWS OF RESOURCES         0PEB, Net of Accumulated Amortization         77,736         64,286           Pensions, Net of Accumulated Amortization         2,544,067         3,491,851           TOTAL DEFERRED INFLOWS OF RESOURCES         2,621,803         3,556,137           NET POSITION         Investment in Capital Assets         516,679         395,614           Restricted for Emergencies         147,900         147,900           Unrestrict	101/10/100210	1,020,000	1,070,007
OPEB, Net of Accumulated Amortization         20,838         22,890           Pensions, Net of Accumulated Amortization         1,839,101         1,191,752           TOTAL DEFERRED OUTFLOWS OF RESOURCES         1,859,939         1,214,642           LIABILITIES         87,809         45,365           Accounts Payable         87,809         45,365           Accrued Liabilities         122,310         13,134           Accrued Salaries and Benefits         183,571         183,571           Noncurrent Liabilities         100         110,467           Due Within One Year         -         58,666           Net OPEB Liability         217,082         267,874           Net Pension Liability         5,974,811         5,446,304           TOTAL LIABILITIES         6,585,583         6,125,381           DEFERRED INFLOWS OF RESOURCES         0PEB, Net of Accumulated Amortization         77,736         64,286           Pensions, Net of Accumulated Amortization         2,544,067         3,491,851           TOTAL DEFERRED INFLOWS OF RESOURCES         2,621,803         3,556,137           NET POSITION         Investment in Capital Assets         516,679         395,614           Restricted for Emergencies         147,900         147,900           Unrestrict	DEFERRED OUTELOWS OF RESOURCES		
Pensions, Net of Accumulated Amortization		20 838	22 890
TOTAL DEFERRED OUTFLOWS OF RESOURCES 1,859,939 1,214,642  LIABILITIES			-
LIABILITIES	1 dileters, that directed malaced remotilization	1,000,101	1,101,102
Accounts Payable         87,809         45,365           Accrued Liabilities         122,310         13,134           Accrued Salaries and Benefits         183,571         183,571           Noncurrent Liabilities         110,467           Due Within One Year         - 58,666           Net OPEB Liability         217,082         267,874           Net Pension Liability         5,974,811         5,446,304           TOTAL LIABILITIES         6,585,583         6,125,381           DEFERRED INFLOWS OF RESOURCES         0PEB, Net of Accumulated Amortization         77,736         64,286           Pensions, Net of Accumulated Amortization         2,544,067         3,491,851           TOTAL DEFERRED INFLOWS OF RESOURCES         2,621,803         3,556,137           NET POSITION         Investment in Capital Assets         516,679         395,614           Restricted for Emergencies         147,900         147,900           Unrestricted         (6,091,726)         (7,335,293)	TOTAL DEFERRED OUTFLOWS OF RESOURCES	1,859,939	1,214,642
Accounts Payable         87,809         45,365           Accrued Liabilities         122,310         13,134           Accrued Salaries and Benefits         183,571         183,571           Noncurrent Liabilities         110,467           Due Within One Year         - 58,666           Net OPEB Liability         217,082         267,874           Net Pension Liability         5,974,811         5,446,304           TOTAL LIABILITIES         6,585,583         6,125,381           DEFERRED INFLOWS OF RESOURCES         0PEB, Net of Accumulated Amortization         77,736         64,286           Pensions, Net of Accumulated Amortization         2,544,067         3,491,851           TOTAL DEFERRED INFLOWS OF RESOURCES         2,621,803         3,556,137           NET POSITION         Investment in Capital Assets         516,679         395,614           Restricted for Emergencies         147,900         147,900           Unrestricted         (6,091,726)         (7,335,293)	LIADIITIES		
Accrued Liabilities		97 900	15 365
Accrued Salaries and Benefits   183,571   183,571   Noncurrent Liabilities   Due Within One Year   - 110,467   Due in More Than One Year   - 58,666   Net OPEB Liability   217,082   267,874   Net Pension Liability   5,974,811   5,446,304   TOTAL LIABILITIES   6,585,583   6,125,381	·		,
Noncurrent Liabilities		·	
Due Within One Year		103,371	100,071
Due in More Than One Year		_	110 467
Net OPEB Liability   217,082   267,874     Net Pension Liability   5,974,811   5,446,304     TOTAL LIABILITIES   6,585,583   6,125,381     DEFERRED INFLOWS OF RESOURCES     OPEB, Net of Accumulated Amortization   77,736   64,286     Pensions, Net of Accumulated Amortization   2,544,067   3,491,851     TOTAL DEFERRED INFLOWS OF RESOURCES   2,621,803   3,556,137     NET POSITION     Investment in Capital Assets   516,679   395,614     Restricted for Emergencies   147,900   147,900     Unrestricted   (6,091,726)   (7,335,293)		_	
Net Pension Liability   5,974,811   5,446,304     TOTAL LIABILITIES   6,585,583   6,125,381     DEFERRED INFLOWS OF RESOURCES     OPEB, Net of Accumulated Amortization   77,736   64,286     Pensions, Net of Accumulated Amortization   2,544,067   3,491,851     TOTAL DEFERRED INFLOWS OF RESOURCES   2,621,803   3,556,137     NET POSITION     Investment in Capital Assets   516,679   395,614     Restricted for Emergencies   147,900   147,900     Unrestricted   (6,091,726)   (7,335,293)		217 082	
TOTAL LIABILITIES 6,585,583 6,125,381  DEFERRED INFLOWS OF RESOURCES OPEB, Net of Accumulated Amortization 77,736 64,286 Pensions, Net of Accumulated Amortization 2,544,067 3,491,851  TOTAL DEFERRED INFLOWS OF RESOURCES 2,621,803 3,556,137  NET POSITION Investment in Capital Assets 516,679 395,614 Restricted for Emergencies 147,900 147,900 Unrestricted (6,091,726) (7,335,293)			
DEFERRED INFLOWS OF RESOURCES  OPEB, Net of Accumulated Amortization 77,736 64,286  Pensions, Net of Accumulated Amortization 2,544,067 3,491,851  TOTAL DEFERRED INFLOWS OF RESOURCES 2,621,803 3,556,137  NET POSITION  Investment in Capital Assets 516,679 395,614  Restricted for Emergencies 147,900 147,900  Unrestricted (6,091,726) (7,335,293)	Tion of original Elability	0,071,011	0,110,001
DEFERRED INFLOWS OF RESOURCES  OPEB, Net of Accumulated Amortization 77,736 64,286  Pensions, Net of Accumulated Amortization 2,544,067 3,491,851  TOTAL DEFERRED INFLOWS OF RESOURCES 2,621,803 3,556,137  NET POSITION  Investment in Capital Assets 516,679 395,614  Restricted for Emergencies 147,900 147,900  Unrestricted (6,091,726) (7,335,293)	TOTAL LIABILITIES	6.585.583	6.125.381
OPEB, Net of Accumulated Amortization         77,736         64,286           Pensions, Net of Accumulated Amortization         2,544,067         3,491,851           TOTAL DEFERRED INFLOWS OF RESOURCES         2,621,803         3,556,137           NET POSITION         Investment in Capital Assets         516,679         395,614           Restricted for Emergencies         147,900         147,900           Unrestricted         (6,091,726)         (7,335,293)		3,000,000	0,120,001
OPEB, Net of Accumulated Amortization         77,736         64,286           Pensions, Net of Accumulated Amortization         2,544,067         3,491,851           TOTAL DEFERRED INFLOWS OF RESOURCES         2,621,803         3,556,137           NET POSITION         Investment in Capital Assets         516,679         395,614           Restricted for Emergencies         147,900         147,900           Unrestricted         (6,091,726)         (7,335,293)	DEFERRED INFLOWS OF RESOURCES		
Pensions, Net of Accumulated Amortization         2,544,067         3,491,851           TOTAL DEFERRED INFLOWS OF RESOURCES         2,621,803         3,556,137           NET POSITION         Investment in Capital Assets         516,679         395,614           Restricted for Emergencies         147,900         147,900           Unrestricted         (6,091,726)         (7,335,293)		77.736	64.286
TOTAL DEFERRED INFLOWS OF RESOURCES 2,621,803 3,556,137  NET POSITION  Investment in Capital Assets 516,679 395,614  Restricted for Emergencies 147,900 147,900  Unrestricted (6,091,726) (7,335,293)			
NET POSITION       516,679       395,614         Investment in Capital Assets       516,679       147,900         Restricted for Emergencies       147,900       147,900         Unrestricted       (6,091,726)       (7,335,293)		, ,	
Investment in Capital Assets         516,679         395,614           Restricted for Emergencies         147,900         147,900           Unrestricted         (6,091,726)         (7,335,293)	TOTAL DEFERRED INFLOWS OF RESOURCES	2,621,803	3,556,137
Investment in Capital Assets         516,679         395,614           Restricted for Emergencies         147,900         147,900           Unrestricted         (6,091,726)         (7,335,293)	NET POSITION		
Restricted for Emergencies         147,900         147,900           Unrestricted         (6,091,726)         (7,335,293)		516 670	305 61/
Unrestricted (6,091,726) (7,335,293)	·		
	-		
TOTAL NET POSITION \$ (5,427,147) \$ (6,791,779)	Onestricted	(0,031,720)	(1,000,290)
	TOTAL NET POSITION	\$ (5,427,147)	\$ (6,791,779)

	AXL Academy's Chang	e in	Net Position	
		2	020-2021	2019-2020
REV	'ENUES			
	Per Pupil Revenue	\$	3,064,831	\$ 3,971,129
	District Mill Levy		1,009,417	1,084,330
	Charges for Services		320	22,266
	Operating Grants and Contributions		1,007,289	176,932
	Capital Grants and Contributions		150,149	178,873
	Investment Income		198	2,327
	Other		18,590	 19,878
тот	AL REVENUE		5,250,794	5,455,735
EXP	ENSES			
	Instruction		2,203,960	1,969,020
	Support Services		1,675,262	623,360
	Interest on Long-Term Debt		6,940	 23,612
TOT	AL EXPENSES		3,886,162	2,615,992
СНА	NGE IN NET POSITION		1,364,632	2,839,743
NET	POSITION, Beginning		(6,791,779)	(9,631,522)
NET	POSITION, Ending	\$	(5,427,147)	\$ (6,791,779)

#### Financial Analysis of the Government's Fund

As noted earlier, the School uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

The focus of the School's governmental fund is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the School's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the School's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the School's General Fund reported an ending fund balance of \$1,009,931, an increase of \$141,651 from the prior year.

#### **General Fund Budgetary Highlights**

AXL recognized \$182,998 more revenue than expected and spent \$45,465 more than planned, when compared to the final budget. There were budget amendments during the year, which reflected changes in revenues and expenditures. Overall, revenue and expenses were fine-tuned to account for changes to student enrollment and funding assumptions.

### **Capital Assets & Long-Term Debt**

The School has invested in capital assets for equipment in support of the School's educational program and leasehold improvements to the School's education facility. More information regarding capital assets may be found in Note 3 to the financial statements. Depreciation expenses for capital assets are booked under the Supporting Services program of the School's operations.

The School has long-term debt in the form of a line of credit. In 2014 the School acquired a loan from Mile High Community Loan Fund (Mile High) for facility improvements. All outstanding principal and interest was paid in February 2021. More information regarding long-term debt may be found in Note 4 to the financial statements.

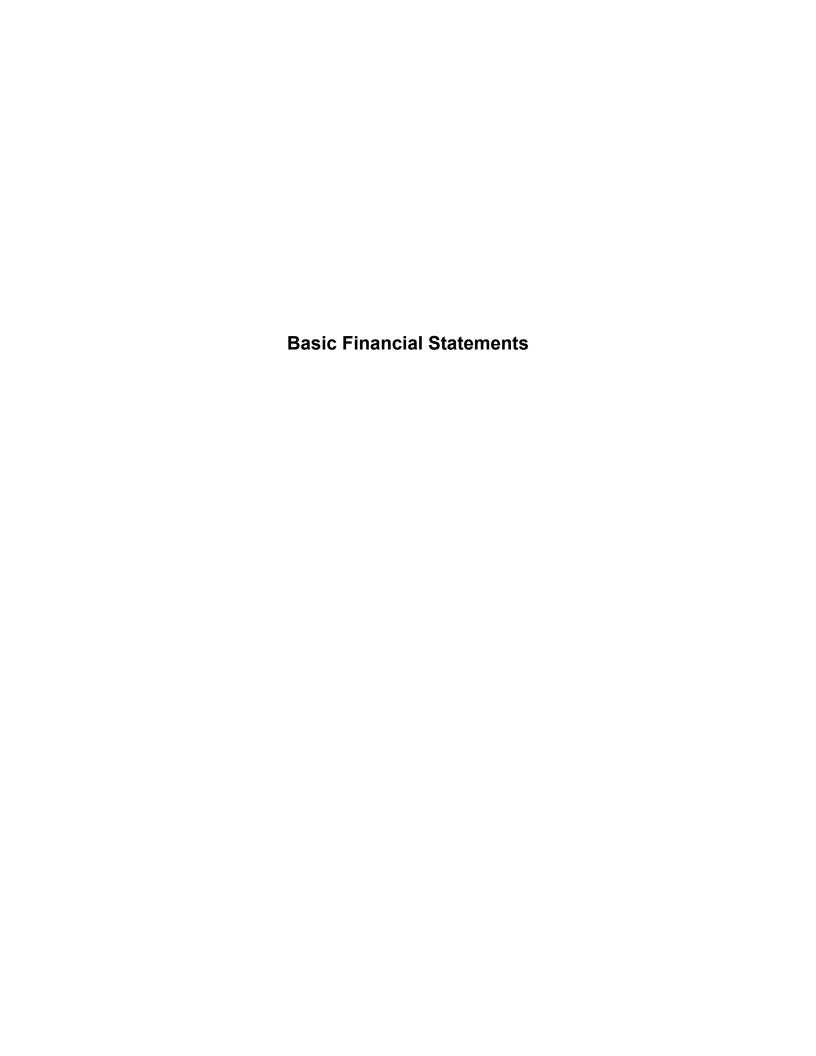
#### **Economic Factors and Next Year's Budget**

The primary factor driving the budget for AXL Academy is student enrollment. Enrollment for the 2020-2021 school year was 361.00 funded students. Enrollment projected for 2021-2022 at 400.00 funded students.

### **Requests for Information**

This financial report is designed to provide a general overview of AXL Academy's finances for all those with an interest in the School's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the School:

AXL Academy 14100 E. Jewell Avenue Aurora, CO 80012



AXL Academy
(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)
Statement of Net Position
June 30, 2021

	Governmental Activities
Assets	
Cash and Investments	\$ 829,585
Accounts Receivable	282,966
Prepaid Expenses	91,795
Deposits  Deposits	20,000
Reserves Held by District Capital Assets, Net of Accumulated Depreciation	179,275
Capital Assets, Net of Accumulated Depreciation	516,679
Total Assets	1,920,300
Deferred Outflows of Resources	
OPEB, Net of Accumulated Amortization	20,838
Pensions, Net of Accumulated Amortization	1,839,101
Total Deferred Outflows of Resources	1,859,939
Liabilities	
Accounts Payable	87,809
Accrued Liabilities	122,310
Accrued Salaries and Benefits	183,571
Noncurrent Liabilities	
Net OPEB Liability	217,082
Net Pension Liability	5,974,811
Total Liabilities	6,585,583
Deferred Inflows of Resources	
OPEB, Net of Accumulated Amortization	77,736
Pensions, Net of Accumulated Amortization	2,544,067
Total Deferred Inflows of Resources	2,621,803
Net Position	
Net Investment in Capital Assets	516,679
Restricted for Emergencies	147,900
Unrestricted	(6,091,726)
Total Net Position	\$(5,427,147)_

AXL Academy
(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)
Statement of Activities
For the Year Ended June 30, 2021

Functions/Programs		Expenses		harges for Services		gram Revenues Operating Grants and Contributions	G	Capital trants and ontributions	F	et (Expense) Revenue and Change in Net Position Governmental Activities
Primary Government										
Governmental Activities Instruction	\$	2,203,960	\$	320	\$	160,502	\$	40,924	\$	(2,002,214)
Supporting Services	φ	1,675,262	φ	320	φ	846,787	φ	109,225	φ	(719,250)
Interest on Long-Term Debt		6,940		_		040,707		103,223		(6,940)
interest on Long Tomi Bost		0,010			-				-	(0,010)
Total Governmental Activities	\$_	3,886,162	\$	320	\$_	1,007,289	\$	150,149	_	(2,728,404)
	Gei	neral Revenu	es							
	Р	er Pupil Reve	nue							3,064,831
		istrict Mill Lev								1,009,417
		vestment Inco	•							198
	С	ther								18,590
		Total Genera	l Reve	enues					_	4,093,036
	Cha	ange in Net Po	sition							1,364,632
	Net	Position, Be	ginnin	g of year					_	(6,791,779)
	Net	: Position, En	d of y	ear					\$_	(5,427,147)

AXL Academy
(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)
Balance Sheet Governmental Fund June 30, 2021

Assets		General
Cash and Investments	¢	829,585
Accounts Receivable	\$	282,966
Prepaid Expenditures		91,795
Deposits		20,000
Reserves Held by District		179,275
Reserves field by District	-	119,215
Total Assets	\$_	1,403,621
Liabilities and Fund Balance		
Liabilities		
Accounts Payable	\$	87,809
Accrued Liabilities		122,310
Accrued Salaries and Benefits		183,571
	_	_
Total Liabilities	_	393,690
Fund Balance		
Nonspendable Prepaid Expenditures		91,795
Nonspendable Deposits		20,000
Restricted for Emergencies		147,900
Unrestricted, Unassigned	_	750,236
Total Fund Balance	_	1,009,931
Total Liabilities and Fund Delance	Ф	1 402 624
Total Liabilities and Fund Balance	\$_	1,403,621
Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:		
Total Fund Balance of the Governmental Fund	\$	1,009,931
Capital assets used in governmental activities are not financial resources and, therefore,		
are not reported in governmental funds.		516,679
are not reported in governmental funds.		010,070
Long-term liabilities and related items are not reported in governmental funds:		
Net pension liability		(5,974,811)
Pension-related deferred outflows of resources		1,839,101
Pension-related deferred inflows of resources		(2,544,067)
Net OPEB liability		(217,082)
OPEB-related deferred outflows of resources		20,838
OPEB-related deferred inflows of resources		(77,736)
C. ES ISIAISA AGIGITAA IIIIGWA OI 1000AIGOO	_	(11,100)
Total Net Position of Governmental Activities	\$_	(5,427,147)

**AXL Academy**(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)
Statement of Revenues, Expenditures and Changes in Fund Balance
Governmental Fund For the Year Ended June 30, 2021

	General
Revenues	
Local Sources	\$ 4,134,280
State Sources	269,727
Federal Sources	846,787
Total Revenues	5,250,794
Expenditures	
Instruction	3,211,567
Supporting Services	1,721,503
Debt Service	
Principal	168,353
Interest	7,720
Total Expenditures	5,109,143
Net Change in Fund Balance	141,651
Fund Balance, Beginning of year	868,280
Fund Balance, End of year	\$1,009,931_

AXL Academy
(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado) Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of the Governmental Fund to the Statement of Activities For the Year Ended June 30, 2021

### Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:

Net Change in Fund Balance of the Governmental Fund	\$ 141,651
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:	
Depreciation expense Capital Assets	(85,989) 37,921
Repayment of debt principal and accrued interest is an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net position and does not effect the statement	
of activities.	169,133
Some expenses reported in the statement of activities do not require the use of current	
financial resources and, therefore, are not reported as expenditures in governmental funds.	
This includes the change in:	
Net pension liability	(528,507)
Pension-related deferred outflows of resources	647,349
Pension-related deferred inflows of resources	947,784
Net OPEB liability	50,792
OPEB-related deferred outflows of resources	(2,052)
OPEB-related deferred inflows of resources	 (13,450)
Change in Net Position of Governmental Activities	\$ 1,364,632

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 1: Summary of Significant Accounting Policies

# **Nature of Operations**

The AXL Academy (the School) was organized pursuant to the Colorado Charter Schools Act to form and operate a charter school within Aurora Public Schools (the District). The School began operations in 2007.

The accounting policies of the School conform to generally accepted accounting principles as applicable to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following is a summary of the more significant policies.

### Reporting Entity

The financial reporting entity consists of the School, organizations for which the School is financially accountable and organizations that raise and hold economic resources for the direct benefit of the School. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are part of the School. Legally separate organizations for which the School is financially accountable are considered part of the reporting entity. Financial accountability exists if the School appoints a voting majority of the organization's governing board and is able to impose its will on the organization, or if the organization has the potential to provide benefits to, or impose financial burdens on, the School.

Based on the application of this criteria, the School includes the AXL Building Corporation (the Corporation) within its reporting entity. The Corporation is a Colorado non-profit entity organized exclusively for charitable or educational purposes. Currently, the Corporation is a party in the School's facility lease and leasehold improvement loans. The Corporation has no financial balances or transactions outside of those reported by the School and therefore, is not reported separately in the financial statements. The Corporation does not issue separate financial statements.

The School is a component unit of the District. The School's charter was authorized by the District and the majority of the School's funding is provided by the District.

#### Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all activities of the School. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported in a single column.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 1: Summary of Significant Accounting Policies (Continued)

# **Government-wide and Fund Financial Statements** (Continued)

The statement of activities demonstrates the degree to which the direct expenses of the given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to students or others who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Unrestricted revenues not properly included among program revenues are reported instead as *general revenues*. Internally dedicated resources are reported as general revenues rather than as program revenues.

Major individual funds are reported as separate columns in the fund financial statements.

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the School considers revenues to be available if they are collected within 60 days of the end of the current year. Intergovernmental revenues, grants and interest associated with the current year are considered to be susceptible to accrual and so have been recognized as revenues of the current year. All other revenues are considered to be measurable and available only when cash is received by the School. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

When both restricted and unrestricted resources are available for a specific use, it is the School's policy to use restricted resources first and the unrestricted resources as they are needed.

The School reports the following major governmental fund:

General Fund - This fund is the general operating fund of the School. It is currently used to account for all financial activities of the School.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 1: Summary of Significant Accounting Policies (Continued)

### Assets, Liabilities and Net Position/Fund Balance

*Receivables* - Receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

*Prepaid Expenses* - Certain payments to vendors reflect costs applicable to future accounting periods and are reported as prepaid expenses using the consumption method.

Deposits - The School has provided a security deposit for an operating lease (See Note 7).

Capital Assets - Capital assets are reported in the government-wide financial statements. Capital assets are defined as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the acquisition value on the date of donation.

Capital assets are amortized or depreciated using the straight-line method over the life of the related lease agreement or the estimated useful lives, as follows:

Leasehold Improvements 12 years Equipment 3 - 10 years

Accrued Salaries and Benefits - Salaries and benefits of certain contractually employed personnel are paid over a twelve-month period from August to July but are earned during a school year of approximately nine to ten months. The salaries and benefits earned, but unpaid, are reported as a liability of the General Fund.

*Unearned Revenues* - Unearned revenues represent resources received by the School before it has a legal claim to them, including tuition and fees.

Compensated Absences - Employees of the School are provided with eight days of personal/sick leave annually. At the end of each school year, unused leave will be carried over to the subsequent school year, up to three days. Unused leave in excess of three days is eligible for reimbursement on the final paycheck of the year at the rate of \$90 per day. The School does not reimburse or otherwise compensate employees for any unused personal/sick leave at separation of employment. Therefore, no liability is reported in the financial statements for these compensated absences.

Long-Term Debt - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. In the fund financial statements, governmental funds recognize the face amount of debt issued as other financing sources. Issuance costs, whether or not withheld from the debt proceeds, are reported as current expenses or expenditures.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 1: Summary of Significant Accounting Policies (Continued)

# Assets, Liabilities and Net Position/Fund Balance (Continued)

Pensions - The School participates in the School Division Trust Fund (SCHDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP), and additions to and deductions from the FNP of the SCHDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Employer contributions are recognized when the compensation is payable to the employees. Investments are reported at fair value.

The Colorado General Assembly passed significant pension reform through Senate Bill (SB) 18-200: Concerning Modifications to the Public Employees' Retirement Association Hybrid Defined Benefit Plan Necessary to Eliminate with a High Probability the Unfunded Liability of the Plan Within the Next Thirty Years. The bill was signed into law by Governor Hickenlooper on June 4, 2018. SB 18-200 makes changes to certain benefit provisions. Most of these changes were in effect as of 2021.

Postemployment Benefits Other Than Pensions (OPEB) - The School participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP), and additions to and deductions from the FNP of the HCTF's have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

Net Position/Fund Balance - In the government-wide and fund financial statements, net position and fund balance are restricted when constraints placed on the use of resources are externally imposed. The Board of Directors is authorized to establish a fund balance commitment through passage of a resolution and may assign fund balances to a specific purpose through an informal action.

The School has not established a formal policy for its use of restricted and unrestricted fund balances. However, if both restricted and unrestricted fund balances are available for a specific purpose, the School uses restricted fund balance first, followed by committed, assigned and unassigned balances.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 1: Summary of Significant Accounting Policies (Continued)

#### Risk Management

The School is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; injuries to employees; and natural disasters. The School carries commercial insurance for these risks of loss.

#### **Subsequent Events**

The School evaluated subsequent events through September 24, 2021, the date the financial statements were available to be issued.

#### Note 2: Cash and Investments

### **Deposits**

The Colorado Public Deposit Protection Act (PDPA) requires all local government entities to deposit cash in eligible public depositories. Eligibility is determined by State regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The financial institution is allowed to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At June 30, 2021, the School had bank deposits of \$572,279 collateralized with securities held by the financial institutions' agents but not in the District's name.

#### **Investments**

The School is required to comply with State statutes which specify investment instruments meeting defined rating, maturity and concentration risk criteria in which local governments may invest, which include the following. State statutes do not address custodial risk.

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 2: Cash and Investments (Continued)

# **Investments** (Continued)

*Interest Rate Risk* - State statutes generally limit investments to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years.

*Credit Risk* - State statutes limit certain investments to those with specified ratings from nationally recognized statistical rating organizations, depending on the type of investment.

Concentration of Credit Risk - State statutes do not limit the amount the School may invest in a single issuer, except for corporate securities.

The School had no investments at June 30, 2021.

# Note 3: Capital Assets

Changes in capital assets for the year ended June 30, 2021, are summarized below. Depreciation and amortization are combined in the following table.

Governmental Activities		Balance 6/30/20		Additions		Deletions		Balance 6/30/21
Capital Assets, <i>Being Depreciated</i> Leasehold Improvements Equipment	\$ _	1,693,739 321,946	\$	22,200 15,721	\$	- -	\$	1,715,939 337,667
Total Capital Assets, Being Depreciated	_	2,015,685	_	37,921	_	<u>-</u>	-	2,053,606
Less: Accumulated Depreciation Leasehold Improvements Equipment	_	(1,135,643) (315,295)	_	(80,480) (5,509)	_	- -	-	(1,216,123) (320,804)
Total Accumulated Depreciation	_	(1,450,938)	_	(85,989)	_			(1,536,927)
Governmental Activities Capital Assets, Net	\$	564,747	\$_	(48,068)	\$	-	\$	516,679

Depreciation and amortization expense were charged to the supporting services program.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 4: Long-Term Debt

Following is a summary of long-term debt transactions for the year ended June 30, 2021:

	Balance			Balance	Due Within
Governmental Activities	6/30/20	Additions	Payments	6/30/21	One Year
Mile High Loan	\$ 169,133	\$ -	\$ (169,133)	\$ -	\$ -

On July 9, 2014, the Corporation entered into a loan agreement with the Mile-High Community Loan Fund (Mile High) in the amount of \$500,000. Loan proceeds were used for tenant improvements at the School's building. The Gates Family Foundation agreed to guarantee \$250,000 of the loan pursuant to a guaranty agreement with Mile High. On December 1, 2016, the loan was refinanced. Interest accrues on the outstanding balance of the loan at 7% per annum. Monthly principal and interest payments of \$9,901 are due through November 30, 2021. All outstanding principal and interest were paid on February 2021.

#### Note 5: Defined Benefit Pension Plan

### General Information

Plan Description - Eligible employees of the School are provided with pensions through the SCHDTF, a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available comprehensive annual financial report (Annual Report) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits Provided - PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- a) Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- b) The value of the retiring employee's member contribution account plus a 100 percent match on eligible amounts as of the retirement date. This amount is then annualized into a monthly benefit based on life expectancy and other actuarial factors.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 5: Defined Benefit Pension Plan (Continued)

# **General Information** (Continued)

The lifetime retirement benefit for all eligible retiring employees under the DPS benefit structure is the greater of the:

- a) Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- b) \$15 times the first 10 years of service credit plus \$20 times service credit over 10 years plus a monthly amount equal to the annuitized member contribution account balance based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100 percent of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50 percent or 100 percent on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

As of December 31, 2020, benefit recipients who elect to receive a lifetime retirement benefit are generally eligible to receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S., once certain criteria are met. Pursuant to SB 18-200, eligible benefit recipients under the PERA benefit structure who began eligible employment before January 1, 2007 and all benefit recipients of the DPS benefit structure will receive an annual increase of 1.25 percent unless adjusted by the automatic adjustment provision (AAP) pursuant to C.R.S. § 24-51-413. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lessor of an annual increase of 1.25 percent or the average of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed 10 percent of PERA's Annual Increase Reserve (AIR) for the SCHDTF. The AAP may raise or lower the aforementioned annual increase by up to 0.25 percent based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of a disability. The disability benefit amount is based on the lifetime retirement benefit formula shown above considering a minimum of twenty years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure in place under which service credit was obtained, and the qualified survivor who will receive the benefits.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

### Note 5: Defined Benefit Pension Plan (Continued)

# **General Information** (Continued)

Contributions Provisions as of 2021 - - Eligible employees, the School and the State are required to contribute to the SCHDTF at a rate set by Colorado statute. The contribution requirements for the SCHDTF are established under C.R.S. § 24-51-401, et seq. and § 24-51-413. Eligible employees are required to contribute 10.00% of their PERA-includable salary during the period of July 1, 2020 through June 30, 2021. The School's contribution rate was 20.90% of covered salaries for July 1, 2020 through June 30, 2021. However, a portion of the School's contribution (1.02% of covered salaries) is allocated to the Health Care Trust Fund (See Note 6). Contribution rates for the SCHDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-208(1)(f).

As specified in C.R.S. § 24-51-414, the State is required to contribute \$225 million each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SCHDTF based on the proportionate amount of annual payroll of the SCHDTF to the total annual payroll of the SCHDTF, State Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools Division Trust Fund. House Bill (HB) 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020 for the State's 2020-21 fiscal year.

Employer contributions are recognized by the SCHDTF in the period in which the compensation becomes payable to the member and the School is statutorily committed to pay the contributions to the SCHDTF. Employer contributions recognized by the SCHDTF from the School were \$449,470, for the year ended June 30, 2021.

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> Inflows of Resources Related to Pensions

The net pension liability for the SCHDTF was measured at December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2019. Standard update procedures were used to roll forward the total pension liability to December 31, 2020. The School proportion of the net pension liability was based on the School contributions to the SCHDTF for the calendar year 2020 relative to the total contributions of participating employers and State as a nonemployer contributing entity.

Due to the aforementioned suspension of the July 1, 2020, direct distribution payment, the nonemployer contributing entity's proportion is zero percent. Pursuant to C.R.S. § 24-51-414, the direct distribution payment from the State of Colorado is to recommence annually starting on July 1, 2021. For purposes of GASB 68 paragraph 15, a circumstance exists in which a nonemployer contributing entity is legally responsible for making contributions to the SCHDTF and is considered to meet the definition of a special funding situation.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 5: Defined Benefit Pension Plan (Continued)

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

At June 30, 2021, the School reported a liability of \$5,974,811, for its proportionate share of the net pension liability. The amount recognized by the School as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the School were as follows:

School proportionate share of net pension liability	\$ 5,974,811
The State's proportionate share of net pension liability as a	
nonemployer contributing entity associated with the school	 
Proportionate share of the net pension liability	\$ 5,974,811

At December 31, 2020, the School's proportion was 0.0395212159%, which was an increase of 0.0030661783% from its proportion measured at December 31, 2019.

For the year ended June 30, 2021, the School recognized pension expense of \$223,293. There was no support from the State as a nonemployer contributing entity.

At June 30, 2021, the School reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	-	Deferred Outflows of Resources		Deferred Inflows of Resources
Differences between expected and actual experience	\$	328,287	\$	-
Changes of assumptions and other inputs		574,759		1,004,315
Net difference between projected and actual				
earnings on plan investments		-		1,315,191
Changes in proportion		669,323		224,561
Contributions subsequent to the measurement date	_	266,732	_	
Total	\$_	1,839,101	\$_	2,544,067

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 5: Defined Benefit Pension Plan (Continued)

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

School contributions subsequent to the measurement date of \$266,732 will be recognized as a reduction of the net pension liability in the subsequent fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended June 30,	
2022	\$ (878,721)
2023	285,925
2024	(171,423)
2025	(207,479)
Total	\$(971,698)

Actuarial Assumptions - The actuarial valuation as of December 31, 2019, determined the total pension liability using the following actuarial assumptions and other inputs.

Actuarial cost method	Entry age
Price inflation	2.4%
Real wage growth	1.1%
Wage inflation	3.5%
Salary increases, including wage inflation	3.5% - 9.7%
Long-term investment rate of return, net of plan	
investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post retirement benefit increases:	
Hired prior to 1/1/2007	1.25%
Hired after 12/31/2006	Financed by AIR

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

Post-retirement non-disabled mortality assumptions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, with certain adjustments, adjusted as follows:

• *Males*: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93 percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 5: Defined Benefit Pension Plan (Continued)

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

• Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

The mortality assumption for disabled retirees was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2019, valuation were based on the results of the 2016 experience analysis for the periods January 1, 2012, through December 31, 2015, as well as, the October 28, 2016, actuarial assumptions workshop and were adopted by the PERA Board during the November 18, 2016, Board meeting.

Based on the 2020 experience analysis, dated October 28, 2020, for the period January 1, 2016, through December 31, 2019, revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020, and were effective as of December 31, 2020. The assumptions shown below were reflected in the roll forward calculation of the total pension liability from December 31, 2019, to December 31, 2020.

Actuarial cost method	Entry age
Price inflation	2.3%
Real wage growth	0.7%
Wage inflation	3.0%
Salary increases, including wage inflation	3.4% - 11.0%
Long-term investment rate of return, net of plan	
investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post retirement benefit increases:	
Hired prior to 1/1/2007	1.25%
Hired after 12/31/2006	Financed by AIR

Salary scale assumptions were revised to align with revised economic assumptions and to more closely reflect actual experience.

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

The pre-retirement mortality assumptions were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 5: Defined Benefit Pension Plan (Continued)

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

Post-retirement non-disabled mortality assumptions were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- Males: 112 percent of the rates prior to age 80 and 94 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 83 percent of the rates prior to age 80 and 106 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- Males: 97 percent of the rates for all ages, with generational projection using scale MP-2019
- Females: 105 percent of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

The mortality tables described above are generational mortality tables on a benefit-weighted basis.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020. As a result of the November 20, 2020, PERA Board meeting, the following economic assumptions were changed, effective December 31, 2020:

- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 5: Defined Benefit Pension Plan (Continued)

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

	30 Year Expected					
	Target	Geometric Real				
Asset Class	Allocation	Rate of Return				
Global Equity	54.00%	5.60%				
Fixed Income	23.00%	1.30%				
Private Equity	8.50%	7.10%				
Real Estate	8.50%	4.40%				
Alternatives	6.00%	4.70%				
Total	100.00%					

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected rate of return assumption of 7.25%.

Discount Rate - The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 5: Defined Benefit Pension Plan (Continued)

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)</u>

- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200. Employer contributions also include the current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point, the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded. HB 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020, for the State's 2020-21 fiscal year.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SCHDTF's FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25 percent on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The discount determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25 percent. There was no change in the discount rate from the prior measurement date.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 5: Defined Benefit Pension Plan (Continued)

# <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

Sensitivity of the School's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate:

	Current						
	19	1% Decrease (6.25%)		Discount Rate (7.25%)		1% Increase (8.25%)	
Proportionate share							
of the net pension liability	\$	8,150,131	\$_	5,974,811	\$	4,162,052	

Pension Plan Fiduciary Net Position - Detailed information about the SCHDTF's FNP is available in PERA's Annual Report which can be obtained at www.copera.org/investments/pera-financial-reports.

#### Note 6: Postemployment Healthcare Benefits

#### General Information

Plan Description - Eligible employees of the School are provided with postemployment benefits other than pensions (OPEB) through the HCTF, a cost-sharing multiple-employer defined benefit OPEB plan administered by the Public Employees' Retirement Association of Colorado (PERA). The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (CRS), as amended. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. Title 24, Article 51, Part 12 of the C.R.S., as amended, sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. PERA issues a publicly available comprehensive annual financial report (Annual report) that can be obtained at www.copera.org/investments/pera-financial-reports.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 6: Postemployment Healthcare Benefits (Continued)

# **General Information** (Continued)

Benefits Provided - The HCTF provides a healthcare premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure - The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are over 65 years of age or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 6: Postemployment Healthcare Benefits (Continued)

# **General Information** (Continued)

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

DPS Benefit Structure - The maximum service-based premium subsidy is \$230 per month for retirees who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for retirees who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum subsidy, in each case, is for retirees with retirement benefits based on 20 or more years of service credit. There is a 5 percent reduction in the subsidy for each year less than 20. The retiree pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, the HCTF or the DPS HCTF pays an alternate service-based premium subsidy. Each individual retiree meeting these conditions receives the maximum \$230 per month subsidy reduced appropriately for service less than 20 years, as described above. Retirees who do not have Medicare Part A pay the difference between the total premium and the monthly subsidy.

Contributions - Pursuant to Title 24, Article 51, Section 208(1)(f) of the CRS, as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the School Division are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the School is statutorily committed to pay the contributions. Employer contributions recognized by the HCTF from the School was \$23,061, for the year ended June 30, 2021.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 6: Postemployment Healthcare Benefits (Continued)

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred</u> Inflows of Resources Related to OPEB

At 2021, the School reported a liability of \$217,082 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured at December 31, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2019. Standard update procedures were used to roll forward the total OPEB liability to December 31, 2020.

The School's proportion of the net OPEB liability was based on the School's contributions to the HCTF for the calendar year ended December 31, 2020, relative to the contributions of all participating employers to the HCTF. At December 31, 2020, the School's proportion was 0.0228453497%, which was a decrease of 0.0009869292% from its proportion measured at December 31, 2019.

For the year ended June 30, 2021, the School recognized OPEB expense of \$6,850. At June 30, 2021, the School reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources		
Differences between expected and actual experience	\$	577	\$	47,725	
Changes of assumptions and other inputs		1,622		_	
Net difference between projected and actual					
earnings on plan investments		-		8,870	
Changes in proportion		4,954		21,141	
Contributions subsequent to the measurement date		13,685			
Total	\$	20,838	\$	77,736	

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 6: Postemployment Healthcare Benefits (Continued)

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u> (Continued)

School contributions subsequent to the measurement date of \$13,685 will be recognized as a reduction of the net OPEB liability in the subsequent fiscal year. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Year Ended June 30,	
2022	\$ (16,261)
2023	(15,019)
2024	(16,775)
2025	(17,126)
2026	(5,094)
Thereafter	(308)
Total	\$(70,583)

Actuarial Assumptions - The total OPEB liability in the December 31, 2019 actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial cost method	Entry age
Price inflation	2.4%
Real wage growth	1.1%
Wage inflation	3.5%
Salary increases, including wage inflation	3.5%
Long-term investment rate of return, net of plan	
investment expenses, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates:	
PERA Benefit Structure	
Service-based premium subsidy	0.0%
PERACare Medicare plans	
8.1% in 2020, gradually decreasing to 4.5% in 2029	
Medicare Part A premiums:	
3.5% in 2020, gradually increasing to 4.5% in 2029	
DPS Benefit Structure	
Service-based premium subsidy	0.0%
PERACare Medicare plans	N/A
Medicare Part A premiums:	N/A

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 6: Postemployment Healthcare Benefits (Continued)

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u> (Continued)

In determining the additional liability for PERACare enrollees who are age 65 or older and who are not eligible for premium-free Medicare Part A in the December 31, 2019, valuation, the following monthly costs/premiums (actual dollars) are assumed for 2020 for the PERA Benefit Structure:

- Medicare Advantage/Self-Insured Rx Monthly Cost of \$558, Monthly Premium of \$227, Monthly Costs Adjusted to Age 65 of \$550.
- Kaiser Permanente Medicare Advantage HMO Monthly Cost of \$621, Monthly Premium of \$232, Monthly Costs Adjusted to Age 65 of \$586.

The 2020 Medicare Part A premium is \$458 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2019, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Mortality assumptions used in the December 31, 2019, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below are applied, as applicable, in the determination of the total OPEB liability for the HCTF. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Healthy mortality assumptions for active members were based on the RP-2014 White Collar Employee Mortality Table, a table specifically developed for actively working people. To allow for an appropriate margin of improved mortality prospectively, the mortality rates incorporate a 70 percent factor applied to male rates and a 55 percent factor applied to female rates.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

## Note 6: Postemployment Healthcare Benefits (Continued)

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u> (Continued)

Post-retirement non-disabled mortality assumptions for the School and Judicial Divisions were based on the RP-2014 White Collar Healthy Annuitant Mortality Table, adjusted as follows:

- Males: Mortality improvement projected to 2018 using the MP-2015 projection scale, a 93
  percent factor applied to rates for ages less than 80, a 113 percent factor applied to rates
  for ages 80 and above, and further adjustments for credibility.
- Females: Mortality improvement projected to 2020 using the MP-2015 projection scale, a 68 percent factor applied to rates for ages less than 80, a 106 percent factor applied to rates for ages 80 and above, and further adjustments for credibility.

The mortality assumption for disabled retirees was based on 90 percent of the RP-2014 Disabled Retiree Mortality Table.

The actuarial assumptions used in the December 31, 2019, valuation were based on the results of the 2016 experience analysis for the period January 1, 2012, through December 31, 2015, as well as the October 28, 2016, actuarial assumptions workshop and were adopted by PERA's Board during the November 18, 2016, Board meeting.

Based on the 2020 experience analysis, dated October 28, 2020, and November 4, 2020, for the period of January 1, 2016, through December 31, 2019, revised economic and demographic assumptions were adopted by PERA's Board on November 20, 2020, and were effective as of December 31, 2020. The assumptions shown below were reflected in the roll forward calculation of the total OPEB liability from December 31, 2019, to December 31, 2020.

Actuarial cost method	Entry age
Price inflation	2.3%
Real wage growth	0.7%
Wage inflation	3.0%
Salary increases, including wage inflation	3.4% - 11.0%
Long-term investment rate of return, net of plan	
investment expenses, including price inflation	7.25%

The long-term rate of return, net of OPEB plan investment expenses, including price inflation and discount rate assumptions were 7.25 percent.

Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

## Note 6: Postemployment Healthcare Benefits (Continued)

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u> (Continued)

Mortality assumptions used in the roll forward calculations for the determination of the total pension liability for each of the Division Trust Funds as shown below were applied, as applicable, in the roll forward calculation for the HCTF, using a headcount-weighted basis.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- Males: 112 percent of the rates prior to age 80 and 94 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- Females: 83 percent of the rates prior to age 80 and 106 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.

Disabled mortality assumptions for Members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99 percent of the rates for all ages with generational projection using scale MP-2019.

The mortality tables described above are generational mortality tables on a head-count weighted basis.

The following health care costs assumptions were updated and used in the roll forward calculation for the HCTF:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2020 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by the Board's actuary, as discussed above.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

## Note 6: Postemployment Healthcare Benefits (Continued)

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u> (Continued)

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020. As a result of the November 20, 2020, PERA Board meeting, the following economic assumptions were changed, effective December 31, 2020:

- Price inflation assumption decreased from 2.40 percent per year to 2.30 percent per year.
- Real rate of investment return assumption increased from 4.85 percent per year, net of investment expenses to 4.95 percent per year, net of investment expenses.
- Wage inflation assumption decreased from 3.50 percent per year to 3.00 percent per year.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25 percent long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized, as presented previously (see Note 5).

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

Discount Rate - The discount rate used to measure the total OPEB liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

• Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2020, measurement date.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

## Note 6: Postemployment Healthcare Benefits (Continued)

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u> (Continued)

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.
- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF's FNP was projected to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%.

Sensitivity of the School's proportionate share of Net OPEB Liability to Changes in the Discount Rate - The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (6.25%) or one percentage point higher (8.25%) than the current rate, as follows:

	1% Decrease (6.25%)			scount Rate (7.25%)	1% Increase (8.25%)		
Proportionate share of the net OPEB liability	\$	248,672	\$	217,082	\$	190,092	

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# Note 6: Postemployment Healthcare Benefits (Continued)

# <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u> (Continued)

Sensitivity of the School's proportionate share of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates - The following presents the net OPEB liability using the current healthcare cost trend rates, ranging from 2.5% to 9.1%, as well as if it were calculated using healthcare cost trend rates that are one percentage point lower or one percentage point higher than the current rates, as follows:

	1%	Heal	Current thcare Cost end Rates	1	1% Increase		
Proportionate share of the net OPEB liability	\$	211,471	\$ <u></u>	217,082	\$	223,614	

*OPEB Plan Fiduciary Net Position* - Detailed information about the HCTF's fiduciary net position is available in PERA's Annual report which can be obtained at www.copera.org/investments/pera-financial-reports.

#### Note 7: Commitments and Contingencies

## **Claims and Judgments**

The School participates in a number of federal and state programs that are fully or partially funded by revenues received from other governmental entities. Expenditures financed by these revenues are subject to audit by the appropriate government. If expenditures are disallowed due to noncompliance with program regulations, the School may be required to reimburse the other government. At June 30, 2021, significant amounts of related expenditures have not been audited but management believes that disallowed expenditures, if any, based on subsequent audits will not have a material effect on the overall financial position of the School.

#### TABOR Amendment

In November 1992, Colorado voters passed the TABOR Amendment to the State Constitution which limits state and local government taxing powers and imposes spending limitations. The Amendment is subject to many interpretations, but the School believes it is in substantial compliance with the Amendment. In accordance with the Amendment, the School has established an emergency reserve representing 3% of qualifying expenditures. At June 30, 2021, the District held \$128,834 on behalf of the School for this reserve. In addition, the reserve was reported as restricted fund balance in the General Fund, in the amount of \$147,900.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Financial Statements

June 30, 2021

# **Note 7: Commitments and Contingencies** (Continued)

#### **Special Education Reserve**

The School's charter contract with the District required the School to deposit \$50,000 to a reserve account held by the District to be used for future legal costs related to the special education program. At June 30, 2021, the special education reserve was reported in the financial statements as Reserves Held by District, in the amount of \$50,441.

#### Operating Lease

In October 2017, the Corporation amended its lease agreement with the landlord of the School's building and play area. The agreement requires monthly rent payments through June 30, 2028. In addition, the agreement allows for one renewal term of five years. The lease agreement also requires the Corporation to pay a pro rata portion of certain operating costs. In conjunction, the School has approved an amended lease agreement with the Corporation with similar terms. During the year ended June 30, 2021, the School paid \$572,893 under this lease agreement. Future minimum lease payments are as follows:

Year Ended June 30,	
2022	516,120
2023	527,844
2024	539,580
2025	551,304
2026	563,040
Thereafter	1,161,264
Total	\$ 3,859,152

#### Note 8: Current Economic Conditions

During the year ended June 30, 2021, the United States of America and State of Colorado declared an emergency associated with the COVID-19 pandemic. Along with significant declines in financial markets, the public health emergency creates uncertain economic conditions. The School has adapted and made changes to operations due to potential impacts on health and safety. Should these conditions persist, the School could be negatively impacted.



(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Required Supplementary Information

Schedule of Proportionate Share of the Net Pension Liability and Contributions
Public Employees' Retirement Association of Colorado School Division Trust Fund
June 30, 2021

		12/31/20		12/31/19
Proportionate Share of the Net				
Pension Liability School's Proportion of the				
Net Pension Liability		0.0395212159%		0.0364550376%
School's Proportionate Share of the Net Pension Liability	\$	5,974,811	\$	7,222,965
School's Covered-Employee Payroll	\$	2,112,615	\$	2,209,203
School's Proportionate Share of the Net Pension Liability as a Percentage of Covered-Employee Payroll  Plan Fiduciary Net Position (FNP) as a		283%		327%
Percentage of the Total Pension Liability		67%		65%
		6/30/21		6/30/20
School Contributions Statutorily Required Contribution	\$	449,470	\$	412,505
Contributions in Relation to the Statutorily Required Contribution	_	(449,470)	_	(412,505)
Contribution Deficiency (Excess)	\$_		\$_	
School's Covered-Employee Payroll	\$	2,260,915	\$	2,209,203
Contributions as a Percentage of Covered-Employee Payroll		19.88%		18.67%

This schedule is presented to show information for 10 years. Until information for the full 10-year period is available, information will be presented for the years it is available.

(Continued)

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Required Supplementary Information

Schedule of Proportionate Share of the Net Pension Liability and Contributions
Public Employees' Retirement Association of Colorado School Division Trust Fund
June 30, 2021
(Continued)

		12/31/18		12/31/17		12/31/16		12/31/15		12/31/14
Proportionate Share of the Net										
Pension Liability School's Proportion of the										
Net Pension Liability		0.0386691436%		0.0429815427%		0.0428556173%		0.0396189925%		0.0419486048%
School's Proportionate Share of the										
Net Pension Liability	\$	6,847,166	\$	13,898,703	\$	12,759,774	\$	6,059,445	\$	5,685,445
School's Covered-Employee Payroll	\$	2,125,851	\$	1,982,688	\$	1,923,216	\$	1,726,587	\$	1,757,345
School's Proportionate Share of the Net Pension Liability as a Percentage of Covered-Employee Payroll		322%		701%		663%		351%		324%
, , ,										
Plan Fiduciary Net Position (FNP) as a Percentage of the Total										
Pension Liability		57%		44%		43%		59%		63%
		6/30/19		6/30/18		6/30/17		6/30/16		6/30/15
School Contributions										
Statutorily Required Contribution	\$	406,675	\$	389,184	\$	360,791	\$	327,285	\$	302,621
Contributions in Relation to the										
Statutorily Required Contribution	_	(406,675)	-	(389,184)	_	(360,791)	-	(327,285)	-	(302,621)
Contribution Deficiency (Excess)	\$_	<u>-</u>	\$_	<u>-</u>	\$_	<u>-</u>	\$_		\$_	
School's Covered-Employee Payroll	\$	2,209,203	\$	2,061,214	\$	1,963,616	\$	1,845,878	\$	1,797,911
Contributions as a Percentage of Covered-Employee Payroll		18.41%		18.88%		18.37%		17.73%		16.83%

This schedule is presented to show information for 10 years. Until information for the full 10-year period is available, information will be presented for the years it is available.

**AXL Academy**(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado) Required Supplementary Information Schedule of Proportionate Share of the Net OPEB Liability and Contributions Public Employees' Retirement Association of Colorado Health Care Trust Fund June 30, 2021

		12/31/20		12/31/19		12/31/18		12/31/17
Proportionate Share of the Net OPEB Liability								
School's Proportion of the Net OPEB Liability		0.0228453497%		0.0238322789%		0.0251351601%		0.0244219545%
School's Proportionate Share of the Net OPEB Liability	\$	217,082	\$	267,874	\$	341,974	\$	317,388
School's Covered Payroll	\$	2,112,615	\$	2,209,203	\$	2,125,851	\$	2,017,780
School's Proportionate Share of the Net OPEB Liability as a Percentage of Covered Payroll		10%		12%		16%		16%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability		33%		24%		17%		18%
		6/30/21		6/30/20		6/30/19		6/30/18
School Contributions Statutorily Required Contribution	\$	23,061	\$	21,858	\$	21,684	\$	21,024
Contributions in Relation to the Statutorily Required Contribution	_	(23,061)	-	(21,858)	-	(21,684)	-	(21,024)
Contribution Deficiency (Excess)	\$_		\$_		\$_		\$_	
School's Covered Payroll	\$	2,260,915	\$	2,209,203	\$	2,209,203	\$	2,143,886
Contributions as a Percentage of Covered Payroll		1.02%		0.99%		0.98%		0.98%

This schedule is presented to show information for 10 years. Until information for the full 10-year period is available, information will be presented for the years it is available.

# **AXL Academy**(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado) Budgetary Comparison Schedule General Fund For the Year Ended June 30, 2021

Revenues		Original Budget		Final Budget		Actual		Variance Positive (Negative)
Local Sources:								
Per Pupil Revenue	\$	3,530,380	\$	3,048,645	\$	3,064,831	\$	16,186
District Mill Levy	Ψ	944,010	Ψ	962,008	Ψ	1,050,341	Ψ	88,333
Student Activities and Fees		21,990		21,990		320		(21,670)
Investment Income		17		17		198		181
Other		63,100		69,104		18,590		(50,514)
Guioi	_	00,100	-	05,104	_	10,000	-	(50,514)
Total Local Sources	_	4,559,497	-	4,101,764	_	4,134,280	-	32,516
State Sources:								
Capital Construction		117,150		121,300		109,225		(12,075)
Grants		185,748		245,088		160,502		(84,586)
Cidillo		100,140	-	210,000	_	100,002	-	(04,000)
Total State Sources	_	302,898	_	366,388	_	269,727	-	(96,661)
Federal Sources:								
Grants	_	19,882	-	599,644	_	846,787	-	247,143
Total Revenues		4,882,277	_	5,067,796	_	5,250,794	-	182,998
Expenditures								
Salaries		2,136,830		2,255,156		2,308,081		(52,925)
Benefits		806,208		613,376		739,433		(126,057)
Purchased Services		1,484,188		1,568,302		1,589,201		(20,899)
Supplies and Materials		120,181		169,858		156,639		13,219
Property		36,390		154,986		132,063		22,923
Other		119,520		202,000		183,726		18,274
Contingency	_	100,000	-	100,000	_		-	100,000
Total Expenditures	_	4,803,317	=	5,063,678		5,109,143	-	(45,465)
Net Change in Fund Balance	_	78,960	_	4,118		141,651	_	137,533
Fund Balance, Beginning of year	_	338,884	_	868,280		868,280	-	
Fund Balance, End of year	\$	417,844	\$_	872,398	\$	1,009,931	\$	137,533

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Required Supplementary Information

June 30, 2021

# Note 1: Schedule of Proportionate Share of the Net Pension Liability and Contributions

The Public Employees' Retirement Association of Colorado (PERA) School Division Trust Fund's net pension liability and associated amounts are measured annually at December 31, based on an actuarial valuation as of the previous December 31. The School's contributions and related ratios represent cash contributions and any related accruals that coincide with the School's fiscal year ending on June 30.

#### Changes in Assumptions and Other Inputs

For the year ended 2021, the total pension liability was determined by an actuarial valuation as of December 31, 2019. The following revised economic and demographic assumptions were effective as of December 31, 2019.

- Investment rate of return assumption of 7.25% per year, compounded annually. This assumption did not change from the prior year.
- Price inflation assumption of 2.4% per year. This assumption did not change from the prior year.
- Real rate of investment return assumption of 4.85% per year, net of investment expenses. The rate reflected in the roll-forward calculation of the collective total pension liability to the measurement date was 7.25%. This assumption did not change from prior year.
- Wage inflation assumption of 3.5% per year. This assumption did not change from the prior year.
- Healthy and disabled mortality assumptions are based on the RP-2014 Mortality Tables.

#### Note 2: Stewardship, Compliance and Accountability

#### **Budgets and Budgetary Accounting**

A budget is adopted for the School on a basis consistent with generally accepted accounting principles.

Management submits to the Board of Directors a proposed budget for the fiscal year commencing the following July 1, for their approval. The budget includes proposed expenditures and the means of financing them.

Expenditures may not legally exceed appropriations at the fund level. Revisions that alter the total expenditures of any fund must be approved by the Board of Directors.

All appropriations lapse at fiscal year-end.

(A Component Unit of the Joint School District No. 28-J of the Counties of Adams and Arapahoe, Colorado)

Notes to Required Supplementary Information

June 30, 2021

# Note 2: Stewardship, Compliance and Accountability (Continued)

## **Legal Compliance**

For the year ended June 30, 2021, the expenditures of the General Fund exceeded the amounts budgeted by \$45,465. This may be a violation of State statutes.